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# IN THE SUPREME COURT

20040358

# STATE OF NORTH DAKOTA

In the Matter of Complaints filed with the Secretary of the Disciplinary Board by Robert Becker Against Members of the Bar of the State of North Dakota

Disciplinary Board of the
Supreme Court of North Dakota, CLER

FILED
IN THE OFFICE OF THE
CLERK OF SUPREME COURT

Petitioner

v.

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Robert Becker.

STATE OF NORTH DAKOTA

9 2004

Respondent

# PETITION FOR LIMITATION ON FILING COMPLAINTS UNDER RULE 3.1A, NORTH DAKOTA RULES FOR LAWYER DISCIPLINE

DEC

Disciplinary Counsel applies to the Court, pursuant to the Court's inherent authority to protect the orderly administration of the lawyer discipline system under Rule 1.1 of the North Dakota Rules for Lawyer Discipline, for an order enjoining Complainant Robert L. Becker (Becker) from filing any new complaints or taking any steps to assert, prosecute, re-litigate, or seek a ruling regarding matters that were previously dismissed by any Inquiry Committee, without first seeking leave of the Chair of the Disciplinary Board, Disciplinary Counsel, or such other person or persons as the Court may designate.

As more fully shown in the accompanying affidavit and brief, this motion is made on the grounds Becker has filed more than 27 meritless complaints relating to the same subject matter and has threatened to continue to file complaints.

Dated this 8th day of December, 2004.

Paul W. Jacobson (ID 03631)

Disciplinary Counsel

Disciplinary Board of the Supreme Court

P. O. Box 2297

Bismarck, ND 58502

(701) 328-3925



#### IN THE SUPREME COURT

#### STATE OF NORTH DAKOTA

In the Matter of Complaints filed with the Secretary of the Disciplinary Board by Robert Becker Against Members of the Bar of the State of North Dakota

| Disciplinary Board of the<br>Supreme Court of North Dakota | FILED IN THE SFFICE OF THE CLERK OF SUPREME COURT | Petitioner |
|--|---|------------|
| v.   | DEC 9 2004  |            |
| Robert Becker,   | STATE OF NORTH DAKOTA                             | Responden  |

## AFFIDAVIT OF DISCIPLINARY COUNSEL

| State of North Dakota | ) |
|-----------------------|---|
|                       | ) |
| County of Burleigh    | ) |

Paul W. Jacobson, being first duly sworn, deposes and states:

- 1. I am the Disciplinary Counsel of the Disciplinary Board of the Supreme Court of North Dakota and make this affidavit in support of the petition to limit disciplinary complaints by Robert Becker (Becker).
- 2. Over the past three years, Becker has filed numerous disciplinary complaints against North Dakota lawyers. The complaints all arose from Becker's original complaint against a particular attorney. That complaint was dismissed by the Inquiry Committee West, appealed by Becker, and the dismissal affirmed by the Disciplinary Board.
- 3. Available for review by the Court is a summary of Becker's complaints. The vast majority of which relate to how the disciplinary system handled his original and subsequent complaints. The bulk of the complaints are against individuals who are entitled to immunity for all actions taken in connection with Becker's complaints under Rule 6.5, North Dakota Rules for Lawyer Disicpline. The pattern is that Becker files a

new complaint against each person whose name appears in connection with his prior complaints.

4. Becker's multiple, meritless complaints are taxing the resources of the Inquiry Committees, Disciplinary Board and staff. In order to protect the disciplinary system from further abuse by Becker, I respectfully request that the Court grant the petition for sanctions and enjoin Becker from filing additional complaints without first seeking leave from the Chair of the Disciplinary Board, myself, or such other person or persons as the court may designate.

Dated this 8th day of December, 2004.

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Paul W. Jacobson Disciplinary Counsel

Subscribed and sworn to before me this 8th

day of December, 2004.

Notary Public

Burleigh County, North Dakota My commission expires 9-9-08



#### IN THE SUPREME COURT

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DEC 9 2004

Robert Becker,

STATE OF NORTH DAKOTA

Respondent

BRIEF IN SUPPORT OF PETITION FOR LIMITATION ON FILING COMPLAINTS UNDER RULE 3.1A, NORTH DAKOTA RULES FOR LAWYER DISCIPLINE

#### Introduction

"Under Article VI. Section 3 of the North Dakota Constitution, the [C]ourt has authority within this state for the development and administration of a system for lawyer disability and discipline ...." Rule 1.1, North Dakota Rules for Lawyer Discipline. The motion before the Court seeks the exercise of such authority to enjoin Robert Becker (Becker) from continuing a pattern of endless and meritless disciplinary complaints – over 27 at last count – against North Dakota lawyers over matters that were previously dismissed at the Inquiry Committee Level. (See Affidavit of Disciplinary Counsel).

#### Argument

This Court addressed a court's authority to impose a sanction enjoining a party from further litigating an issue in <u>Federal Land Bank of St. Paul v. Ziebarth</u>, 520 N.W.2d 51 (N.D. 1994). The Court noted that "[s]anctions for continued vexatious litigation of stale or frivolous claims have been consistently upheld in a variety of factual contexts by federal appellate courts, based upon F.R.Civ.P. 11 or the inherent authority of the court."

<u>Id.</u> at 57. After reviewing federal and North Dakota cases addressing injunctive relief restricting future actions of particularly litigious parties, the Court stated:

We agree with those federal appellate courts that have, under similar factual circumstances, upheld injunctions limiting litigants' access to the courts. As noted in In re Hartford Textile Corp., 659 F.2d 299, 305 (2d Cir. 1981), courts "are not powerless to protect the public, including litigants who appear before the Courts, from the depredations of those who abuse the process of the Courts to harass and annoy others with meritless, frivolous, vexatious, or repetitive appeals and other proceedings." A court's authority to stem abuses of the judicial process arises not only from the applicable rules and statutes, like F.R.Civ.P. 11 and N.D.R.Civ.P. 11. but also from the court's inherent power to control its docket and to protect its jurisdiction and judgments, the integrity of the court, and the orderly and expeditious administration of justice. The court has the "responsibility to prevent single litigants from unnecessarily encroaching on the judicial machinery needed by others." As explained in Farguson v. M.Bank Houston, N.A. 808 F.2d at 359, the rule applies with equal force to pro se litigants, "for one acting pro se has no license to harass others, clog the judicial machinery with meritless litigation, and abuse already overloaded court dockets."

Id. at 58 (citations omitted).

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As in Ziebarth, this case presents a lengthy pattern of abuse of the legal process. Neither disciplinary system personnel nor attorneys should be required to respond to Becker's endless, meritless, and vexatious complaints. The proposed narrowly-tailored injunction will prevent future abuses. It also does not violate the "open courts" provision of Article I, Section 9 of the North Dakota Constitution. See Ziebarth, 520 N.W.2d at 56-58. The proposed injunction is narrowly tailored, only relating to matters originally considered within the context of previously considered complaints. Furthermore, the proposed injunction has an escape clause in case Becker learns of a basis to bring a non-frivolous complaint — Becker can bring a complaint if he obtains permission from the

Chair of the Disciplinary Board, the Disciplinary Counsel or such other person or persons as the court may designate.

## Conclusion

Disciplinary Counsel respectfully requests that the Court enter an order enjoining Becker from filing any new complaints or taking any steps to assert, prosecute, re-litigate, or seek a ruling regarding matters that were previously dismissed, without first seeking leave of the Chair of the Disciplinary Board, the Secretary of the Disciplinary Board, or such other person or persons as the Court may designate.

Dated this 8th day of December, 2004.

Paul W. Jacobson (ID 03631)

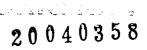
Disciplinary Counsel

Disciplinary Board of the Supreme Court

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STATE OF NORTH DAKOTA

9 2004

Respondent

Robert Becker,

#### **CERTIFICATE OF SERVICE**

I hereby certify, pursuant to Rule 5(f), NDRCivP, that the following:

PETITION FOR LIMITATION ON FILING COMPLAINTS UNDER RULE 3.1A, NORTH DAKOTA RULES FOR LAWYER DISCIPLINE

AFFIDAVIT OF DISCIPLINARY COUNSEL

BRIEF IN SUPPORT OF PETITION FOR LIMITATION ON FILING COMPLAINTS UNDER RULE 3.1A, NORTH DAKOTA RULES FOR LAWYER DISCIPLINE

were served upon:

Robert Becker P. O. Box 1812 Fargo, ND 58107-1812

by mailing on the 8th day of December, 2004.

Dated this 8th day of December, 2004.

Pard W. Jacobson (ID 03631)

Disciplinary Counsel

Disciplinary Board of the Supreme Court

P. O. Box 2297

Bismarck, ND 58502

(701) 328-3925